# Calendar No. 506

104TH CONGRESS S. 1839

[Report No. 104-327]

# A BILL

To authorize appropriations for fiscal year 1997 to the National Aeronautics and Space Administration for human space flight; science, aeronautics, and technology; mission support; and Inspector General; and for other purposes.

 $J_{ULY}$  22, 1996

Reported with an amendment

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104TH CONGRESS 2D SESSION

# S. 1839

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#### IN THE SENATE OF THE UNITED STATES

June 5, 1996

Mr. Pressler (for himself, Mr. Burns, and Mr. Stevens) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

July 22, 1996

Reported by Mr. PRESSLER, with an amendment [Omit the part struck through and insert the part printed in italic]

# A BILL

To authorize appropriations for fiscal year 1997 to the National Aeronautics and Space Administration for human space flight; science, aeronautics, and technology; mission support; and Inspector General; and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "National Aeronautics
- 3 and Space Administration Authorization Act, Fiscal Year
- 4 1997".
- 5 SEC. 2. DEFINITIONS.
- 6 For the purposes of this Act—
- 7 (1) the term "Administrator" means the Ad-
- 8 ministrator of the National Aeronautics and Space
- 9 Administration; and
- 10 (2) the term "NASA" means the National Aer-
- onautics and Space Administration.
- 12 TITLE I—AUTHORIZATION OF APPROPRIATIONS
- 13 SEC. 101. HUMAN SPACE FLIGHT.
- 14 The following amounts are authorized to be appro-
- 15 priated to NASA for the following programs, which
- 16 amounts shall become available October 1, 1996:
- 17 (1) Space Station, \$1,802,000,000.
- 18 (2) United States/Russian cooperation,
- 19 \$138,200,000.
- 20 (3) Space Shuttle, \$3,142,600,000.
- 21 (4) Payload and utilization operations,
- \$271,800,000.
- 23 (5) Construction of facilities relating to such
- programs, \$8,300,000, including the following:
- 25 (A) Replacement of LC-39 Pad B Chillers
- 26 (KSC), \$1,800,000;

1	(B) Restoration of Pad B Fixed Support
2	Structure Elevator System (KSC), \$1,500,000,
3	(C) Rehabilitation of 480V Electrical Dis-
4	tribution System, Kennedy Space Center, Ex-
5	ternal Tank Manufacturing Building (MAF),
6	\$2,500,000; and
7	(D) Restoration of High Pressure Indus-
8	trial Water Plant, Stennis Space Center,
9	\$2,500,000.
10	SEC. 102. SCIENCE, AERONAUTICS, AND TECHNOLOGY.
11	The following amounts are authorized to be appro-
12	priated to NASA for the following programs, which
13	amounts shall become available October 1, 1996:
14	(1) Space science, \$1,797,700,000.
15	(2) Life and microgravity sciences and applica-
16	tions, \$498,500,000.
17	(3) Mission to Planet Earth, \$1,402,100,000.
18	(4) Aeronautical research and technology,
19	\$857,800,000.
20	(5) Space Access and technology,
21	\$683,000,000.
22	(6) Academic programs, \$100,800,000, of
23	which \$2,000,000 shall be for the Upper Plains
24	States Science Education and Outreach Center.

1	(7) Mission communication services,
2	\$420,600,000.
3	SEC. 103. MISSION SUPPORT.
4	The following amounts are authorized to be appro-
5	priated to NASA for the following programs, which
6	amounts shall become available October 1, 1996:
7	(1) Safety, reliability, and quality assurance,
8	\$36,700,000.
9	(2) Space communication services,
10	\$291,400,000.
11	(3) Construction of facilities (including land ac-
12	quisition) including the following:
13	(A) Modernization of Electrical Distribu-
14	tion System, Ames Research Center,
15	\$2,400,000.
16	(B) Modification of Aircraft Ramp and
17	Tow Way, Dryden Flight Research Center,
18	\$3,000,000.
19	(C) Restoration of Hangar Building 4801,
20	Dryden Flight Research Center, \$4,500,000.
21	(D) Modernization of Secondary Electrical
22	Systems, Goddard Space Flight Center,
23	\$1,500,000.

1	(E) Restoration of Chilled Water Distribu-
2	tion System, Goddard Space Flight Center,
3	\$4,000,000.
4	(F) Modification of Refrigeration Systems,
5	Various Buildings, Jet Propulsion Laboratory,
6	\$2,800,000.
7	(G) Rehabilitation of Utility Tunnel Struc-
8	ture and Systems, Johnson Space Center,
9	\$2,600,000.
10	(H) Rehabilitation of Utility Tunnel Struc-
11	ture and System, Johnson Space Center,
12	\$4,400,000.
13	(I) Replacement of DX Units with Central
14	Chilled Water System, Logistics Facility, Ken-
15	nedy Space Center, \$1,800,000.
16	(J) Rehabilitation of Central Air Equip-
17	ment Building, Lewis Research Center,
18	\$6,500,000.
19	(K) Modification of Chilled Water System,
20	Marshall Space Flight Center, \$6,700,000.
21	(L) Rehabilitation of Condenser Water sys-
22	tem, 202/207 Complex, (MAF), \$2,100,000.
23	(M) Minor Revitalization of Facilities at
24	Various Locations not in excess of \$1,500,000
25	per project, \$57,900,000.

1	(N) Minor construction of new facilities
2	and additions to existing facilities at various lo-
3	cations, not in excess of \$1,500,000 per project,
4	\$3,400,000.
5	(O) Facility planning and design, not oth-
6	erwise provided for, \$18,700,000.
7	(P) Environmental compliance and restora-
8	tion, \$33,000,000.
9	(4) Research and program management,
10	\$2,078,800,000.
11	SEC. 104. INSPECTOR GENERAL.
12	There are authorized to be appropriated to NASA for
13	its Office of Inspector General, \$17,000,000, which shall
14	become available October 1, 1996.
15	TITLE II—LIMITATIONS AND GENERAL
16	PROVISIONS
17	SEC. 201. SPACE STATION LIMITATION.
18	The aggregate amount authorized to be appropriated
19	for Space Station and related activities under sections
20	101, 102,  and  103  shall not exceed  \$2,100,000,000.
21	SEC. 202. EXPERIMENTAL PROGRAM TO STIMULATE COM-
22	PETITIVE RESEARCH.
23	Of the amounts authorized under section 102 for
24	Academic Programs, the Administrator shall allocate at

- 1 least \$10,000,000 for the Experimental Program to Stim-
- 2 ulate Competitive Research.

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#### 3 SEC. 203. RADAR REMOTE SENSING SATELLITES.

- 4 (a) FINDINGS.—The Congress finds that—
- 5 (1) radar satellites represent one of the most 6 important developments in remote sensing satellite 7 technology in recent years;
  - (2) the ability of radar satellites to provide high-quality Earth imagery regardless of cloud cover and to provide three-dimensional pictures of the Earth's surface when the satellites are flown in combination dramatically enhance conventional optical remote sensing satellite capabilities and usefulness;
  - (3) the National Aeronautics and Space Administration has developed a unique background and expertise in developing and operating radar satellites as a result of their activities connected with its radar satellites, Shuttle Imaging Radar (SIR)-A, SIR-B, and SIR-C, which has flown twice on the Space Shuttle;
  - (4) other nations currently have operational radar satellite systems, including Japan and Western Europe, with other spacefaring nations expected to develop such systems in the near future; and

- 1 (5) the development of an operational radar 2 satellite program at NASA featuring free-flying sat-3 ellites and a related ground system is critical to 4 maintain United States leadership in remote sensing 5 satellite technology and is important to our national 6 security and international competitiveness.
- 7 (b) Policy.—It is the policy of the United States 8 that—
- 9 (1) NASA should develop and operate a radar 10 satellite program as soon as practicable;
  - (2) NASA should build on the experience and knowledge gained from its previous radar endeavors;
  - (3) NASA should work with other Federal agencies and, as appropriate, with other spacefaring nations, in its radar satellite activities; and
  - (4) NASA should make maximum use of existing National remote sensing assets such as the Landsat system, activities connected with the Mission to Planet Earth, and the data management facilities of the Department of the Interior in all of its radar satellite activities.
- 22 (c) Program Requirements.—NASA shall initiate 23 a program to develop and operate a radar satellite pro-24 gram. The program shall employ the most advanced radar 25 satellite technology currently commercially available for

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- 1 export. To the maximum extent possible, all of the data
- 2 processing, dissemination, and archiving functions shall be
- 3 performed by the United States Geological Survey of the
- 4 Department of the Interior and the Alaska Synthetic Ap-
- 5 erture Radar Facility. The program should be planned in
- 6 such a way that the data from the radar satellite system
- 7 are converted into a broad range of informational products
- 8 with research, commercial, and government applications
- 9 and any other applications that are in the public interest
- 10 and that such products are distributed over the widest
- 11 user community that is practicable, including industry,
- 12 academia, research institutions, local and State govern-
- 13 ments, and other Federal agencies. The program should
- 14 coordinate with, and make appropriate use of, other re-
- 15 mote sensing satellite programs, such as the Landsat pro-
- 16 gram.
- 17 (d) Plan.—Within 90 days after the enactment of
- 18 this Act, the Administrator shall submit a detailed plan
- 19 for implementation of the radar satellite program to the
- 20 Committee on Commerce, Science, and Transportation of
- 21 the Senate and the Committee on Science of the House
- 22 of Representatives. The plan should include—
- 23 (1) the goals and mission of the program;
- 24 (2) planned activities for the next 5 years to
- achieve such goals and mission;

- 1 (3) strategies for maximizing the usefulness of 2 the satellite data to the scientific and academic com-3 munities, the private sector, all levels of government, 4 and the general public;
  - (4) concepts for integrating the program with other related NASA activities (such as Mission to Planet Earth), the Landsat program, and other current and emerging remote sensing satellite programs and activities in the Federal government and all other public and private sectors so that the program complements and strengthens such programs and activities and is not duplicative of these efforts;
  - (5) concepts developed in consultation with Department of the Interior, for processing, archiving, and disseminating the satellite data using, to the maximum extent possible, existing Federal government programs and assets at the Department of the Interior and other Federal agencies;
  - (6) targets and timetables for undertaking specific activities and actions within the program;
  - (7) a 5-year budget profile for the program;
  - (8) a comparison between the program and the radar satellite programs of other spacefaring na-

- 1 tions, addressing their respective costs, capabilities,
- 2 and other relevant features.
- 3 (e) Authorization.—Of the funds authorized in
- 4 section 102 for the Space Access and Technology account,
- 5 the Administrator shall allocate at least \$35,000,000 to
- 6 the radar satellite program to conduct Phase A and Phase
- 7 B studies and any subsequent development and oper-
- 8 ational activities.

#### 9 SEC. 204. RESTRUCTURING OF THE EARTH OBSERVING SYS-

- 10 TEM DATA AND INFORMATION SYSTEM.
- 11 The Administrator is prohibited from restructuring
- 12 or downscaling the baseline plan for the Earth Observing
- 13 System Data and Information System in place at the time
- 14 of the President's budget submission for NASA for fiscal
- 15 year 1996 and prohibited from implementing any plan to
- 16 transfer data management responsibility from the Data
- 17 Active Archiving Centers to other entities unless, 60 days
- 18 before undertaking such action, the Administrator has
- 19 submitted to the Committee on Commerce, Science, and
- 20 Transportation of the Senate and the Committee on
- 21 Science of the House of Representatives a written report
- 22 containing—
- 23 (1) a detailed description of the planned agency
- 24 action;

- 1 (2) the reasons and justifications for such action;
  - (3) an analysis of the cost impact of such action;
    - (4) an analysis of the impact of the action on the scientific benefits of the program and the effect of the action on the expected applications of the satellite data from the System in such areas as global climate research, land-use planning, state and local government management, mineral exploration, agriculture, forestry, national security, and any other areas that the Administrator deems appropriate;
    - (5) an analysis of the impact of the action on the United States Global Climate Change Research program and international global climate change research activities; and
    - (6) an explanation of what measures, if any, are planned by NASA to compensate for any likely reductions in the scientific value and data collection, processing, and distribution capabilities of the System as a result of the action.

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1	SEC. 205. RURAL AEROSPACE CONSORTIA TO DEVELOP AP-
2	PLICATIONS FOR MISSION TO PLANET EARTH
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3	DATA.
4	(a) Hydrology Studies.—The Administrator is au-
5	thorized to initiate a project to conduct research on the
6	hydrology of the Upper Missouri River Basin. The project
7	shall be part of the Mission to Planet Earth program and
8	shall employ satellite observations, surface-based radar
9	data, and ground-based hydrological and other scientific
10	measurements to develop quantitative models that address
11	complex atmospheric and surface hydrological processes.
12	If initiated, the project shall be incorporated into NASA's
13	activities connected with the multiagency Global Energy
14	and Water Cycle Experiment to understand the inter-
15	actions between the atmosphere and land surfaces. In im-
16	plementing the project, NASA shall coordinate and con-
17	sult with other appropriate federal agencies, including the
18	Department of Commerce, the Department of the Interior,
19	and the National Science Foundation. To the maximum
20	extent possible, NASA shall employ the assistance of uni-
21	versities, local and State governments, industry, and any
22	other appropriate entities from the Upper Missouri River
23	Basin region to carry out this program and the Adminis-
24	trator is authorized to support the project-related work of
25	such entities with grants, technical advice, equipment, in-
26	kind help, and any other type of appropriate assistance.

- 1 If the project is initiated, then within 90 days after the
- 2 enactment of this Act, the Administrator shall submit a
- 3 plan for the implementation of this project, which shall
- 4 set forth the goals, project costs, planned activities, and
- 5 overall strategies for the project, to the Committee on
- 6 Commerce, Science, and Transportation of the Senate and
- 7 the Committee on Science of the House of Representa-
- 8 tives. Of the funds authorized in section 102 for Mission
- 9 to Planet Earth, at least \$5,000,000 shall be allocated by
- 10 the Administrator to the Upper Missouri River Basin
- 11 project.
- 12 (b) Upper Midwest Aerospace Consortium.—
- 13 For fiscal year 1997, there are authorized within the Mis-
- 14 sion to Planet Earth account \$5,000,000 for the Upper
- 15 Midwest Aerospace Consortium to carry out ongoing and
- 16 planned activities to make information derived from Mis-
- 17 sion to Planet Earth data available to the general public.
- 18 SEC. 206. ACQUISITION OF EARTH REMOTE SENSING DATA.
- 19 (a) Acquisition.—The Administrator is authorized,
- 20 where feasible and cost effective, to make acquisitions of
- 21 space-based and airborne Earth remote sensing data, serv-
- 22 ices, distribution, and applications provided by the United
- 23 States private sector to meet Government goals for Mis-
- 24 sion to Planet Earth if such acquisitions fully satisfy the
- 25 scientific requirements of NASA.

- (b) ADMINISTRATION.—This section shall be carried
  out as part of the Commercial Remote Sensing Program
  at the Stennis Space Center.
- 4 (c) Availability of Funds.—Upon the date of the
- 5 enactment of this Act, of the funds available for Mission
- 6 to Planet Earth, \$50,000,000 are authorized for the pur-
- 7 poses of this section, to remain available until expended.

#### 8 SEC. 207. SHUTTLE PRIVATIZATION.

- 9 (a) In General.—The Administrator is hereby di-
- 10 rected to conduct a study of the feasibility of implementing
- 11 the recommendation of the Independent Shuttle Manage-
- 12 ment Review Team that NASA transition towards the pri-
- 13 vatization of the Shuttle. The study shall identify, discuss,
- 14 and, where possible, present options for resolving, the
- 15 major policy and legal issues that must be addressed be-
- 16 fore the Shuttle is privatized, including, but not limited
- 17 to, the following issues—
- 18 (1) whether the government or the Shuttle con-
- tractor should own the Shuttle orbiters and Shuttle
- 20 ground facilities;
- 21 (2) whether the federal government should in-
- demnify the contractor for any third party liability
- arising from Shuttle operations, and, if so, under
- 24 what terms and conditions;

1 (3) whether commercial payloads should be allowed to be launched on the Shuttle and whether any classes of payloads should be made ineligible for

launch consideration;

- (4) whether NASA and federal government payloads should have priority over non-federal government payloads in the Shuttle launch assignments and what policies should be developed to prioritize among payloads generally;
  - (5) whether the public interest requires that certain Shuttle functions continue to be performed by the federal government; and
- 13 (6) whether privatization of the Shuttle would 14 produce any significant cost savings and, if so, how 15 much cost savings.
- 16 (b) STUDY AND REPORT.—Within 60 days of the en-17 actment of this Act, NASA shall complete the study and 18 shall submit a report on that study to the Committee on 19 Commerce, Science, and Transportation of the Senate and
- 20 the Committee on Science of the House of Representa-
- 21 tives.

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- 22 SEC. 208. USE OF EXISTING FACILITIES.
- 23 (a) In General.—When the Administrator consid-
- 24 ers the purchase, lease, or expansion of a facility to meet
- 25 requirements of NASA, the Administrator shall—

1	(1) consider whether there is available to the
2	Administrator for use for meeting such require-
3	ments—
4	(A) any military installation that is closed
5	or being closed;
6	(B) any facility at such an installation; or
7	(C) any other facility, of which the Admin-
8	istrator is aware, that is—
9	(i) owned or leased by the United
10	States for the use of another agency of the
11	Federal Government; and
12	(ii) considered by that other agency—
13	(I) to be excess to its needs; or
14	(II) to be underutilized by it; and
15	(2) in the case of an underutilized facility avail-
16	able in part for the Administrator's use to meet the
17	requirements, consider locating the activity for which
18	a facility is required at the underutilized facility so
19	as to share the use of the facility with one or more
20	other agencies of the Federal Government.
21	(b) Addition or Expansion.—To the maximum ex-
22	tent feasible and cost effective (and not inconsistent with
23	the purposes of the Defense Base Closure and Realign-
24	ment Act of 1990 (10 U.S.C. 2901 et seq.)), the Adminis-

trator shall meet the requirements of NASA for additional 2 or expanded facilities by using facilities that— 3 (1) are considered, under subsection (a), to be available to the Administrator for use to meet such requirements; and 5 6 (2) meet NASA's management needs. 7 SEC. 209. USE OF FUNDS FOR CONSTRUCTION. 8 (a) AUTHORIZED USES.—The Administrator may use funds appropriated for purposes other than those appro-10 priated for— 11 (1) construction of facilities; 12 (2) research and program management, exclud-13 ing research operations support; and 14 (3) Inspector General, 15 for the construction of new facilities and additions to, repair of, rehabilitation of, or modification of, existing facili-16 17 ties at any location in support of the purposes for which 18 such funds are appropriated. 19 (b) Limitation.—None of the funds used pursuant to subsection (a) may be expended for a project, the esti-21 mated cost of which to the National Aeronautics and Space Administration, including collateral equipment, ex-23 ceeds \$750,000, until 30 days have passed after the Administrator has notified the Committee on Science of the

House of Representatives and the Committee on Com-

- 1 merce, Science, and Transportation of the Senate of the
- 2 nature, location, and estimated cost to the National Aero-
- 3 nautics and Space Administration of such project.

#### 4 SEC. 210. CONSTRUCTION OF FACILITIES.

- 5 (a) Reprogramming for Construction of Fa-
- 6 CILITIES.—If the Administrator determines that—
- 7 (1) new developments in the national program
- 8 of aeronautical and space activities have occurred;
- 9 (2) such developments require the use of addi-
- tional funds for the purpose of construction, expan-
- sion, or modification of facilities at any location; and
- 12 (3) deferral of such action until the enactment
- of the next National Aeronautics and Space Admin-
- istration authorization Act would be inconsistent
- with the interest of the Nation in aeronautical and
- 16 space sciences;
- 17 the Administrator may use the amounts authorized for
- 18 construction of facilities pursuant to this Act or previous
- 19 National Aeronautics and Space Administration author-
- 20 ization Acts for such purposes. The amounts may be used
- 21 to acquire, construct, convert, rehabilitate, or install tem-
- 22 porary or permanent public works, including land acquisi-
- 23 tion, site preparation, appurtenances, utilities, and equip-
- 24 ment. The Administrator may use such amounts for facil-
- 25 ity consolidations, closures, and demolition required to

1	downsize the NASA physical plant to improve operations
2	and reduce costs.
3	(c) Limitations.—
4	(1) Amounts appropriated for a construction-of-
5	facilities project—
6	(A) may be varied upward by 10 percent at
7	the discretion of the Administrator; or
8	(B) may be varied upward by 25 percent
9	to meet unusual cost variations after the expi-
10	ration of 30 days following a report on the cir-
11	cumstances of such action by the Administrator
12	to the Committee on Commerce, Science, and
13	Transportation of the Senate and the Commit-
14	tee on Science of the House of Representatives.
15	The aggregate amount authorized to be appro-
16	priated for construction of facilities shall not be
17	increased as a result of actions authorized
18	under this section.
19	(2) No amounts may be obligated for a con-
20	struction-of-facilities project until a period of 30
21	days has passed after the Administrator or the Ad-
22	ministrator's designee has transmitted to the Com-
23	mittee on Science of the House of Representatives,
24	and to the Committee on Commerce, Science, and

Transportation of the Senate, a written report de-

- 1 scribing the nature of the acquisition, construction,
- 2 conversion, rehabilitation, or installation, its cost,
- and the reasons therefor.
- 4 (d) TITLE TO FACILITIES.—If funds are used pursu-
- 5 ant to subsection (a) for grants to institutions of higher
- 6 education, or to nonprofit organizations whose primary
- 7 purpose is the conduct of scientific research, for purchase
- 8 or construction of additional research facilities, title to
- 9 such facilities shall be vested in the United States unless
- 10 the Administrator determines that the national program
- 11 of aeronautical and space activities will best be served by
- 12 vesting title in the grantee institution or organization.
- 13 Each such grant shall be made under such conditions as
- 14 the Administrator shall determine to be required to ensure
- 15 that the United States will receive therefrom benefits ade-
- 16 quate to justify the making of that grant.

#### 17 SEC. 211. AVAILABILITY OF APPROPRIATED AMOUNTS.

- 18 To the extent provided in appropriations Acts, appro-
- 19 priations authorized under this Act may remain available
- 20 without fiscal year limitation.

#### 21 SEC. 212. CONSIDERATION BY COMMITTEES.

- Notwithstanding any other provision of this Act—
- 23 (1) no amount appropriated pursuant to this
- Act may be used for any program deleted by the
- Congress from requests as originally made to either

- 1 the Committee on Science of the House of Rep-
- 2 resentatives or the Committee on Commerce,
- 3 Science, and Transportation of the Senate; and
- 4 (2) no amount appropriated pursuant to the
- 5 Act may be used for any program in excess of the
- 6 amount actually authorized for that particular pro-
- 7 gram, excluding construction-of-facility projects,
- 8 unless a period of 30 days has passed after the receipt
- 9 by such Committee of notice given by the Administrator
- 10 or the Administrator's designee containing a full and com-
- 11 plete statement of the action proposed to be taken and
- 12 the facts and circumstances relied upon in support of the
- 13 proposed action. NASA shall keep those Committees fully
- 14 and currently informed with respect to all activities and
- 15 responsibilities within their jurisdiction. Except as other-
- 16 wise provided by law, any Federal department, agency, or
- 17 independent establishment shall furnish any information
- 18 requested by either such Committee relating to any activ-
- 19 ity or responsibility.
- 20 SEC. 213. USE OF FUNDS FOR SCIENTIFIC CONSULTATIONS
- 21 OR EXTRAORDINARY EXPENSES.
- Funds appropriated under section 103 may be used
- 23 for scientific consultations or extraordinary expenses upon
- 24 the authority of the Administrator, but not to exceed
- 25 \$35,000.

#### 1 SEC. 214. REPORTING REQUIREMENTS.

- 2 (a) Elimination of Report.—Section 206 of the
- 3 National Aeronautics and Space Act of 1958 (42 U.S.C.
- 4 2476) is repealed.
- 5 (b) Protection of Commercially Valuable In-
- 6 Formation.—Section 303 of the National Aeronautics
- 7 and Space Act of 1958 (42 U.S.C. 2454) is amended by
- 8 adding at the end the following:
- 9 "(c)(1) The Administrator may delay, for a period
- 10 not to exceed 5 years, the unrestricted public disclosure
- 11 of technical data, related to a competitively sensitive tech-
- 12 nology, in the possession of, or under the control of, the
- 13 Administration that has been generated in the perform-
- 14 ance of experimental, developmental, or research activities
- 15 or programs conducted by, or funded in whole or in part
- 16 by, the Administration, if the technical data has signifi-
- 17 cant value in maintaining leadership or competitiveness,
- 18 in civil and governmental aeronautical and space activities
- 19 by the United States industrial base.
- 20 "(2) The Administrator shall publish biannually in
- 21 the Federal Register a list of all competitively sensitive
- 22 technology areas which it believes have a significant value
- 23 in maintaining the United States leadership or competi-
- 24 tiveness in civil and governmental aeronautical and space
- 25 activities. The list shall be generated after consultation

- 1 with appropriate Government agencies and a diverse cross
- 2 section of companies—
- 3 "(A) that conduct a significant level of re-
- 4 search, development, engineering, and manufactur-
- 5 ing in the United States; and
- 6 "(B) the majority ownership or control of which
- 7 is held by United States citizens.
- 8 "(3) The Administrator shall provide an opportunity
- 9 for written objections to the list within a 60-day period
- 10 after it is published. After the expiration of that 60-day
- 11 period, and after consideration of all written objections re-
- 12 ceived by the Administrator during that period, NASA
- 13 shall issue a final list of competitively sensitive technology
- 14 areas.
- 15 "(4) For purposes of this subsection, the term 'tech-
- 16 nical data' means any recorded information, including
- 17 computer software, that is or may be directly applicable
- 18 to the design, engineering, development, production, man-
- 19 ufacture, or operation of products or processes that may
- 20 have significant value in maintaining leadership or com-
- 21 petitiveness in civil and governmental aeronautical and
- 22 space activities by the United States industrial base.".
- 23 SEC. 215. INDEPENDENT RESEARCH AND DEVELOPMENT.
- 24 The Congress finds that it is appropriate for costs
- 25 contributed by a contractor under a cooperative agreement

- 1 with the National Aeronautics and Space Administration
- 2 to be considered as allowable independent research and de-
- 3 velopment costs, for purposes of section 31.205-18 of the
- 4 Federal Acquisition Regulations if the work performed
- 5 would have been allowable as contractor independent re-
- 6 search and development costs had there been no coopera-
- 7 tive agreement. The Administration shall seek a revision
- 8 to that section of the Federal Acquisition Regulations to
- 9 reflect the intent of the Congress expressed in the preced-
- 10 ing sentence.
- 11 SEC. 216. REDUCTION OR SUSPENSION OF CONTRACT PAY-
- 12 MENTS BASED ON SUBSTANTIAL EVIDENCE
- of fraud.
- Section 2307(h)(8) of title 10, United States Code,
- 15 is amended by striking "and (4)" and inserting "(4), and
- 16 (6)".
- 17 SEC. 217. EDUCATIONAL ACTIVITIES.
- 18 The Administrator shall transmit to Congress, no later
- 19 than July 31, 1997, a strategic plan for National Aero-
- 20 nautics and Space Administration educational activities
- 21 based on the human exploration and development of space
- 22 and specifically the International Space Station program.
- 23 The plan shall describe principles, goals, objectives, specific
- 24 initiatives, and specific educational communities with
- 25 which the Administrator proposes to work.

1	TITLE III—EMPLOYMENT REDUCTION
2	ASSISTANCE
3	SEC. 301. SHORT TITLE.
4	This title may be cited as the "National Aeronautics
5	and Space Administration Federal Employment Reduction
6	Assistance Act of 1996".
7	SEC. 302. DEFINITIONS.
8	For purpose of this title—
9	(1) Employee.—The term "employee" means
10	an employee of the National Aeronautics and Space
11	Administration serving under an appointment with-
12	out time limitation, who has been currently em-
13	ployed with NASA for a continuous period of at
14	least 12 months, except that such term does not in-
15	clude—
16	(1) a reemployed annuitant under subchapter
17	III of chapter 83 or chapter 84 of title 5, United
18	States Code, or another retirement system for em-
19	ployees of the Government;
20	(2) an employee who is in receipt of a specific
21	notice of involuntary separation for misconduct or
22	unacceptable performance;
23	(3) an employee who, upon completing an addi-
24	tional period of service as referred to in section
25	3(b)(2)(B)(ii) of the Federal Workforce Restructur-

1 ing Act of 1994 (Public Law 103-226; 108 Stat. 2 111), would qualify for a voluntary separation incen-3 tive payment under section 3 of such Act; or 4 (4) an employee who has previously received 5 any voluntary separation incentive payment by the 6 Federal Government under this title or any other 7 authority and has not repaid such payment. (2) Employment.—The term "employment"— 8 9 ((A) includes employment of any length or 10 under any type of appointment, but does not in-11 clude employment that is without compensation; 12 and 13 (B) includes employment under a personal 14 services contract. 15 SEC. 303. INCENTIVE PAYMENT PROGRAM. 16 In order to avoid or minimize the need for involuntary 17 separations due to a reduction in force, installation clo-18 sure, reorganization, transfer of function, or other similar 19 action affecting the National Aeronautics and Space Ad-20 ministration, the Administrator shall establish a program 21 under which separation pay, subject to the availability of 22 appropriated funds, may be offered to encourage eligible

employees to separate from service voluntarily (whether by

retirement or resignation).

### 1 SEC. 304. INCENTIVE PAYMENTS.

2	In order to receive a voluntary separation incentive
3	payment, an employee must separate voluntarily (whether
4	by retirement or resignation) during the period of time
5	for which the payment of incentives has been authorized
6	for the employee under the agency plan. Such separation
7	payments—
8	(1) shall be paid in a lump sum after the em-
9	ployee's separation, and
10	(2) shall be equal to the lesser of—
11	(A) an amount equal to the amount the
12	employees would be entitled to receive under
13	section 5595(c) of title 5, United States Code,
14	if the employee were entitled to payment under
15	such section; or
16	(B) \$25,000;
17	(3) shall not be a basis for payment, and shall
18	not be included in the computation, of any other
19	type of Government benefit;
20	(4) shall not be taken into account for purposes
21	of determining the amount of any severance pay to
22	which an individual may be entitled under section
23	5595 of title 5, United States Code, based on any
24	other separation;
25	(5) shall be considered payment for a voluntary
26	separation; and

	29
1	(6) shall be paid from the appropriations or
2	funds available for payment of the basic pay of the
3	employee.
4	SEC. 305. EFFECT OF SUBSEQUENT EMPLOYMENT WITH
5	THE GOVERNMENT.
6	(a) General Rule.—An individual who has received
7	a voluntary separation incentive payment under this sec-
8	tion and accepts any employment with the Government of
9	the United States within 5 years after the date of the sep-
10	aration on which the payment is based shall be required
11	to repay, prior to the individual's first day of employment,
12	the entire amount of the incentive payment to NASA.
13	(b) EXECUTIVE BRANCH WAIVER.—If the employ-
14	ment under subsection (a) is with an Executive agency (as
15	defined by section 105 of title 5, United States Code), the
16	United States Postal Service, or the Postal Rate Commis-
17	sion, the Director of the Office of Personnel Management
18	may, at the request of the head of the agency, waive the
19	repayment if the individual involved possesses unique abili-
20	ties and is the only qualified applicant available for the
21	position.
22	(c) Legislative Branch Waiver.—If the employ-

- 23 ment under subsection (a) is with an entity in the legisla-
- 24 tive branch, the head of the entity or the appointing offi-
- 25 cial may waive the repayment if the individual involved

- 1 possesses unique abilities and is the only qualified appli-
- 2 cant available for the position.
- 3 (d) Judicial Branch Waiver.—If the employment
- 4 under subsection (a) is with the judicial branch, the Direc-
- 5 tor of the Administrative Office of the United States
- 6 Courts may waiver the repayment if the individual in-
- 7 volved possesses unique abilities and is the only qualified
- 8 applicant available for the position.
- 9 SEC. 306. EFFECT OF SUBSEQUENT DISABILITY RETIRE-
- 10 MENT.
- An employee who has received an incentive payment
- 12 is ineligible to receive an annuity for reasons of disability
- 13 under applicable regulations, unless the incentive payment
- 14 is repaid.
- 15 SEC. 307. ADDITIONAL AGENCY CONTRIBUTIONS TO THE
- 16 RETIREMENT FUND.
- 17 (a) Percentage of Final Basic Pay.—In addition
- 18 to any other payments which it is required to make under
- 19 subchapter III of chapter 83 or chapter 84 of title 5, Unit-
- 20 ed States Code, NASA shall remit to the Office of Person-
- 21 nel Management for deposit in the Treasury of the United
- 22 States to the credit of the Civil Service Retirement and
- 23 Disability Fund an amount equal to 15 percent of the final
- 24 basic pay of each employee who is covered under sub-
- 25 chapter III of chapter 83 or chapter 84 of title 5 to whom

- 1 a voluntary separation incentive has been paid under this
- 2 title.
- 3 (b) Final Basic Pay Defined.—For the purpose
- 4 of this section, the term "final basic pay", with respect
- 5 to an employee, means the total amount of basic pay which
- 6 would be payable for a year of service by such employee,
- 7 computed using the employee's final rate of basic pay,
- 8 and, if last serving on other than a full time basis, with
- 9 appropriate adjustment therefor.

#### 10 SEC. 308. REDUCTION OF AGENCY EMPLOYMENT LEVELS.

- 11 (a) REDUCTION OF EMPLOYMENT.—Total full time
- 12 equivalent employment of NASA shall be reduced by one
- 13 for each separation of an employee who receives a vol-
- 14 untary separation incentive payment under this title. The
- 15 reduction will be calculated by comparing the agency's full
- 16 time equivalent employment for the fiscal year in which
- 17 the voluntary separation payments are made with the ac-
- 18 tual full time equivalent employment for the prior fiscal
- 19 year.
- 20 (b) Enforcement.—The Office of Management and
- 21 Budget shall monitor and take appropriate action nec-
- 22 essary to ensure that the requirements of this section are
- 23 met.
- 24 (c) Limitation.—The President shall take appro-
- 25 priate action to ensure that functions involving more than

- 1 10 full time equivalent employees are not converted to con-
- 2 tracts by reason of this section, except in cases in which
- 3 a cost comparison demonstrates such contracts would be
- 4 to the advantage of the Government.
- 5 (d) WAIVER.—The provisions of subsections (a) and
- 6 (c) of this section may be waived upon a determination
- 7 by the President that—
- 8 (1) the existence of a state of war or other na-
- 9 tional emergency so requires; or
- 10 (2) the existence of an extraordinary emergency
- which threatens life, health, safety, property, or the
- 12 environment so requires.
- 13 SEC. 309. REPORTS.
- No later than March 31 of each fiscal year, NASA
- 15 shall submit to the Office of Personnel Management, for
- 16 transmission to the Committee on Commerce, Science, and
- 17 Transportation, and the Committee on Governmental Af-
- 18 fairs, of the Senate and the Committee on Commerce, and
- 19 the Committee on Government Reform and Oversight of
- 20 the House of Representatives, a report which, with respect
- 21 to the preceding fiscal year, shall include—
- (1) the number of employees who received vol-
- 23 untary separation incentives;
- 24 (2) the average amount of such incentives; and

1	(3) the average grade or pay level of the em-
2	ployees who received incentives.
3	SEC. 310. EFFECTIVE DATE.
4	(a) In General.—The provisions of this title shall
5	take effect on the date of enactment of this Act.
6	(b) TERMINATION.—No voluntary separation incen-
7	tive under this title may be paid based on the separation
8	of an employee after September 30, 2000.
9	TITLE IV—COMMERCIAL SPACE LAUNCH ACT
10	AMENDMENTS
11	SEC. 401. AMENDMENT OF TITLE 49.
12	Except as otherwise expressly provided, whenever in
13	this title an amendment or repeal is expressed in terms
14	of an amendment to, or repeal of, a section or other provi-
15	sion, the reference shall be considered to be made to $\epsilon$
16	section or other provision of title 49, United States Code
17	SEC. 402. AMENDMENT OF SECTION 70101.
18	Section 70101 (relating to findings and purposes) is
19	amended—
20	(1) by inserting "microgravity research," after
21	"information services," in subsection (a)(3);
22	(2) by inserting "commercial space transpor-
23	tation services, including in-space transportation ac-
24	tivities and" after "providing" in subsection (a)(4)

- 1 (3) by striking "commercial launch vehicles" in 2 subsection (a)(5) and inserting "commercial space 3 transportation including commercial launch vehicles, 4 in-space transportation activities, reentry vehicles,";
  - (4) by striking "launch" in subsection (a)(6) and inserting "launch, in-space transportation, and reentry";
  - (5) by striking "launches" each place it appears in subsection (a)(7) and inserting "launches, inspace transportation activities, reentries" after;
  - (6) by striking "sites and complementary facilities, the providing of launch" in subsection (a)(8) and inserting "sites, in-space transportation control sites, reentry sites, and complementary facilities, the providing of launch, in-space transportation, and reentry";
  - (7) by inserting "in-space transportation control sites, reentry sites," after "launch sites," in subsection (a)(9);
  - (8) by striking "launch vehicles" in subsection (b)(2) and inserting "commercial space transportation services, including launch vehicles, in-space transportation activities, reentry vehicles,";

1	(9) by striking "launch" the first place it ap-
2	pears in subsection (b)(3) and inserting "launch, in-
3	space transportation vehicle, and reentry";
4	(10) by striking "commercial launch" the sec-
5	ond place it appears in subsection (b)(3); and
6	(11) by inserting "in-space transportation vehi-
7	cle control facilities, and development of reentry
8	sites" after "facilities," in subsection (b)(4).
9	SEC. 403. AMENDMENT OF SECTION 70102.
10	Section 70102 (relating to definitions) is amended—
11	(1) by inserting "from Earth, including a re-
12	entry vehicle and its payload, if any" after "and any
13	payload" in paragraph (3);
14	(2) by striking "object" the first place it ap-
15	pears in paragraph (8) and inserting "object, includ-
16	ing a reentry vehicle and its payload, if any,";
17	(3) by redesignating paragraphs (9) through
18	(12) as paragraphs (16) through (19), respectively;
19	(4) by inserting after paragraph (8) the follow-
20	ing:
21	"(9) 'in-space transportation vehicle' means any
22	vehicle designed to operate in space and designed to
23	transport any payload or object substantially intact
24	from one orbit to another orbit

1	"(10) 'in-space transportation services'
2	means—
3	"(A) those activities involved in the direct
4	transportation or attempted transportation of a
5	payload or object from one orbit to another;
6	"(B) the procedures, actions, and activities
7	necessary for conduct of those transportation
8	services; and
9	"(C) the conduct of transportation serv-
10	ices.
11	"(11) 'in-space transportation control site'
12	means a location from which an in-space transpor-
13	tation vehicle is controlled or operated (as such
14	terms may be defined in any license the Secretary is-
15	sues or transfers under this chapter).
16	"(12) 'reenter' and 'reentry' mean to return
17	purposefully, or attempt to return, a reentry vehicle
18	and payload, if any, from Earth orbit or outer space
19	to Earth.
20	"(13) 'reentry services' means—
21	"(A) activities involved in the preparation
22	of a reentry vehicle and its payload, if any, for
23	reentry; and
24	"(B) the conduct of a reentry.

1	"(14) 'reentry site' means the location on
2	Earth to which a reentry vehicle is intended to
3	return (as defined in a license the Secretary is-
4	sues or transfers under this chapter).
5	"(15) 'reentry vehicle' means any vehicle de-
6	signed to return substantially intact from Earth
7	orbit or outer space to Earth.";
8	(5) by striking "launch" each place it appears
9	in paragraph (18), as redesignated and inserting
10	"launch services, in-space transportation activities,
11	or reentry".
12	SEC. 404. AMENDMENT OF SECTION 70103.
13	Section 70103(b) (relating to facilitating commercial
14	launches) is amended—
15	(1) by striking "LAUNCHES" in the caption and
16	inserting "SPACE ACTIVITIES";
17	(2) by striking "commercial space launches" in
18	paragraph (1) and inserting "commercial space
19	transportation services"; and
20	(3) by striking "a space launch" in subsection
21	(b)(2) and inserting "space transportation".
22	SEC. 405. AMENDMENT OF SECTION 70104.
23	Section 70104 (relating to restrictions on launches
24	and operations) is amended—

1	(1) by striking the section caption and inserting
2	the following:
3	"Restrictions on launches, in-space transportation
4	activities, operations, and reentries";
5	(2) by striking "site" each place it appears in
6	subsection (a) and inserting "site, an in-space trans-
7	portation operations site, reentry site, or reenter a
8	reentry vehicle,";
9	(3) by striking "launch or operation" in sub-
10	sections (a) (3) and (4) and inserting "launch, in-
11	space transportation activity, or reentry operation";
12	(4) by striking subsection (b) and inserting the
13	following:
14	"(b) Compliance with Payload Require-
15	MENTS.—The holder of a license under this chapter may
16	launch a payload, operate an in-space transportation vehi-
17	cle, or reenter a payload only if the payload or vehicle com-
18	plies with all requirements of the laws of the United States
19	related to launching a payload, operating an in-space
20	transportation vehicle, or reentering a payload.";
21	(5) by striking the caption of subsection (c) and
22	inserting the following: "(e) Preventing
23	Launches, in-space transportation activities,
24	OR REENTRIES.—"; and

1	(6) by striking "launch" each place it appears
2	in subsection (c) and inserting "launch, in-space
3	transportation activity, or reentry".
4	SEC. 406. AMENDMENT OF SECTION 70105.
5	Section 70105 (relating to license applications and
6	requirements) is amended—
7	(1) by striking "site" in subsection $(b)(1)$ and
8	inserting "site, an in-space transportation control
9	site, or a reentry site or the reentry of a reentry ve-
10	hicle,"; and
11	(2) by striking "or operation" and inserting in
12	lieu thereof ", in-space transportation activity, oper-
13	ation, or reentry" in subsection (b)(2)(A).
14	SEC. 407. AMENDMENT OF SECTION 70106.
15	Section 70106(a) (relating to monitoring activities
16	general requirements) is amended—
17	(1) by striking "launch site" and inserting
18	"launch site, in-space transportation control site, or
19	reentry site";
20	(2) by inserting "in-space transportation vehi-
21	cle, or reentry vehicle," after "launch vehicle," and
22	(3) by striking "vehicle." and inserting "vehicle,
23	in-space transportation vehicle, or reentry vehicle.".

1	SEC. 408. AMENDMENT OF SECTION 70108.
2	Section 70108 (relating to prohibition, suspension
3	and end of launches and operation of launch sites) is
4	amended—
5	(1) by striking the section caption and inserting
6	the following:
7	"Prohibition, suspension, and end of launches, in-
8	space transportation activities, reentries
9	or operation of launch sites, in-space
10	transportation control sites, or reentry
11	sites";
12	and
13	(2) by striking "site" in subsection (a) and in-
14	serting "site, in-space transportation control site, in-
15	space transportation activity, or reentry site, or re-
16	entry of a reentry vehicle,"; and
17	(3) by striking "launch or operation" in sub-
18	section (a) and inserting "launch, in-space transpor-
19	tation activity, operation, or reentry".
20	SEC. 409. AMENDMENT OF SECTION 70109.
21	(a) Caption.—The section caption of section 70109
22	(relating to preemption of scheduled launches) is amended

23 to read as follows:

1	"Preemption of scheduled launches, in-space trans-
2	portation activities, or reentries".
3	(b) Amendment of Subsection (a).—Subsection
4	(a) is amended—
5	(1) by inserting "or reentry" after "ensure that
6	a launch";
7	(2) by striking "site" in the first sentence and
8	inserting "site, reentry site,";
9	(3) by inserting "nor shall an in-space trans-
10	portation activity or operation be preempted," after
11	"launch property," in the first sentence;
12	(4) by inserting "or reentry date commitment"
13	after "launch date commitment";
14	(5) by inserting "or reentry" after "obtained
15	for a launch";
16	(6) by striking "site" in the second sentence
17	and inserting "site, reentry site,";
18	(7) by striking "services" in the second sen-
19	tence and inserting "services, or services related to
20	a reentry,";
21	(8) by inserting "or reentry" after "the sched-
22	uled launch''; and
23	(9) by adding at the end thereof the following:
24	"A licensee or transferee preempted from access to
25	a reentry site does not have to pay the Government
26	agency responsible for the preemption any amount

1	for reentry services attributable only to the sched-
2	uled reentry prevented by the preemption.".
3	(c) Amendment of Subsection (c).—Subsection
4	(c) is amended by inserting "or reentry" after "prompt
5	launching" in subsection (c).
6	SEC. 410. AMENDMENT OF SECTION 70110.
7	Section 70110 (relating to administrative hearings
8	and judicial review) is amended—
9	(1) by striking "launch" in subsection (a)(2)
10	and inserting "launch, in-space transportation activ-
11	ity, or reentry'; and
12	(B) by striking "site" in subsection
13	(a)(3)(B) and inserting "site, in-space transpor-
14	tation control site, in-space transportation ac-
15	tivity, reentry site, or reentry of a reentry vehi-
16	cle,".
17	SEC. 411. AMENDMENT OF SECTION 70111.
18	Section 70111 (relating to acquiring United States
19	Government property and services) is amended—
20	(1) by inserting "in-space transportation activi-
21	ties, or reentry services" after "launch services," in
22	subsection $(a)(1)(B)$ ;
23	(2) by striking "services" in subsection (a)(2)
24	and inserting "services, in-space transportation ac-
25	tivities, or reentry services";

1	(3) by inserting "or reentry" after "launch" in
2	subsection $(a)(2)(A)$ ;
3	(4) by inserting "or reentry" after "launch" the
4	first place it appears in subsection (a)(2)(B);
5	(5) by striking "launch" each place it appears
6	in subsection (b)(1) and inserting "launch, in-space
7	transportation activity, or reentry";
8	(6) by striking "services" the first place it ap-
9	pears in subsection (b)(2)(C) and inserting "serv-
10	ices, in-space transportation activities or services, or
11	reentry services"; and
12	(6) by striking subsection (d) and inserting the
13	following:
14	"(d) Collection by Other Governmental
15	HEADS.—The head of a department, agency, or instru-
16	mentality of the Government may collect a payment for
17	any activity involved in producing a launch vehicle, in-
18	space transportation vehicle, or reentry vehicle or its pay-
19	load for launch, in-space transportation activity, or re-
20	entry if the activity was agreed to by the owner or manu-
21	facturer of the launch vehicle, in-space transportation ve-
22	hicle, reentry vehicle, or payload.".
23	SEC. 412. AMENDMENT OF SECTION 70112.
24	Section 70112 (relating to liability insurance and fi-
25	nancial responsibility requirements) is amended—

1 (1) by inserting "one reentry, or to the oper-2 ations of each in-space transportation vehicle" after 3 "launch," in subsection (a)(3); (2) by inserting "in-space transportation activi-4 ties, or reentry services," after "launch services," 5 6 each place it appears in subsections (a)(4) and 7 (b)(2);(3) by striking "services" in subsection (b)(1) 8 9 and the third place it appears in subsection (b)(2) 10 and inserting "services, in-space transportation ac-11 tivities, or reentry services,"; 12 (3) by inserting "applicable" after "carried out 13 under the" in subsections (b)(1) and (2); 14 (4) by striking "Science, Space, and Tech-15 nology" in subsection (d) and inserting "Science"; (5) by striking "LAUNCHES" in the caption of 16 17 subsection (e) and inserting "LAUNCHES, IN-SPACE 18 Transportation Activities, or Reentries"; and 19 (6) by striking "site" in subsection (e) and in-20 serting "site, in-space transportation control site, or 21 control of an in-space transportation vehicle or activ-22 ity, or reentry site or a reentry". 23 SEC. 413. AMENDMENT OF SECTION 70113. 24 Section 70113 (relating to paying claims exceeding

liability insurance and financial responsibility require-

- 1 ments) is amended by striking "launch" each place it ap-
- 2 pears in subsections (a)(1), (d)(1), and (d)(2) and insert-
- 3 ing "launch, operation of one in-space transportation vehi-
- 4 cle, or one reentry".

### 5 SEC. 414. AMENDMENT OF SECTION 70115.

- 6 Section 70115(b)(1)(D)(i) (relating to enforcement
- 7 and penalty general authority) is amended—
- 8 (1) by inserting "in-space transportation con-
- 9 trol site, or reentry site," after "launch site,";
- 10 (2) by inserting "in-space transportation vehi-
- 11 cle, or reentry vehicle" after "launch vehicle,"; and
- 12 (3) by striking "vehicle" the second place it ap-
- pears and inserting "vehicle, in-space transportation
- vehicle, or reentry vehicle".

### 15 SEC. 415. AMENDMENT OF SECTION 70117.

- 16 Section 70117 (relating to relationship to other exec-
- 17 utive agencies, laws, and international obligations) is
- 18 amended—
- 19 (1) by striking "vehicle or operate a launch
- site." in subsection (a) and inserting "vehicle, oper-
- 21 ate a launch site, perform in-space transportation
- activities or operate an in-space transportation con-
- trol site or reentry site, or reenter a reentry vehi-
- 24 cle.";

	_ ·
1	(2) by striking "launch" in subsection (d) and
2	inserting "launch, perform an in-space transpor-
3	tation activity, or reentry";
4	(3) by striking subsections (f) and (g), and in-
5	serting the following:
6	"(f) Launch Not an Export or Import.—A
7	launch vehicle, reentry vehicle, or payload that is launched
8	or reentered is not, because of the launch or reentry, an
9	export or import for purposes of a law controlling exports
10	or imports.
11	"(g) Nonapplication.—This chapter does not apply
12	to—
13	"(1) a launch, in-space transportation activity,
14	reentry, operation of a launch vehicle, in-space
15	transportation vehicle, or reentry vehicle, or of a
16	launch site, in-space transportation control site, or
17	reentry site, or other space activity the Government
18	carries out for the Government; or
19	"(2) planning or policies related to the launch,
20	in-space transportation activity, reentry, or oper-
21	ation.".
22	SEC. 416. REPORT TO CONGRESS.
22	

Chapter 701 is amended by adding at the end thereof 23

24 the following new section:

# 1 "§ 70120. Report to Congress

- 2 "The Secretary of Transportation shall submit to
- 3 Congress an annual report to accompany the President's
- 4 budget request that—
- 5 "(1) describes all activities undertaken under
- 6 this chapter, including a description of the process
- 7 for the application for and approval of licenses under
- 8 this chapter and recommendations for legislation
- 9 that may further commercial launches and reentries;
- 10 and
- 11 "(2) reviews the performance of the regulatory
- activities and the effectiveness of the Office of Com-
- mercial Space Transportation.".
- 14 SEC. 417. AMENDMENT OF TABLE OF SECTIONS.
- The table of sections for chapter 701 of title 49,
- 16 United States Code, is amended—
- 17 (1) by amending the item relating to section
- 18 70104 to read as follows:
  - "70104. Restrictions on launches, in-space transportation activities, operations, and reentries";
- 19 (2) by amending the item relating to section
- 20 70108 to read as follows:
  - "70108. Prohibition, suspension, and end of launches, in-space transportation activities, reentries, or operation of launch sites, in-space transportation control sites, or reentry sites";
- 21 (3) by amending the item relating to section
- 70109 to read as follows:

"70109. Preemption of scheduled launches, in-space transportation activities, or reentries";

1	and
2	(4) by adding at the end the following new
3	item:
	"70120. Report to Congress".
4	SEC. 418. REGULATIONS.
5	The Secretary of Transportation shall issue regula-
6	tions under chapter 701 of title 49, United States Code,
7	that include—
8	(1) guidelines for industry to obtain sufficient
9	insurance coverage for potential damages to third
10	parties;
11	(2) procedures for requesting and obtaining li-
12	censes to operate a commercial launch vehicle and
13	reentry vehicle;
14	(3) procedures for requesting and obtaining op-
15	erator licenses for launch and reentry; and
16	(4) procedures for the application of govern-
17	ment indemnification.
18	SEC. 419. SPACE ADVERTISING.
19	(a) Definition.—Section 70102, as amended by sec-
20	tion 303, is amended by redesignating paragraphs (12)
21	through (19) as (13) through (20), respectively, and by
22	inserting after paragraph (11) the following new para-
23	graph:

- 1 "(12) 'obtrusive space advertising' means ad-
- 2 vertising in outer space that is capable of being rec-
- ognized by a human being on the surface of the
- 4 earth without the aid of a telescope or other techno-
- 5 logical device;".
- 6 (b) Prohibition.—Chapter 701 is amended by in-
- 7 serting after section 70109 the following new section:

# 8 "§ 70109a. Space advertising

- 9 "(a) Licensing.—Notwithstanding the provisions of
- 10 this chapter or any other provision of law, the Secretary
- 11 shall not—
- "(1) issue or transfer a license under this chap-
- ter; or
- 14 "(2) waive the license requirements of this
- chapter;
- 16 for the launch of a payload containing any material to be
- 17 used for the purposes of obtrusive space advertising.
- 18 "(b) Launching.—No holder of a license under this
- 19 chapter may launch a payload containing any material to
- 20 be used for purposes of obtrusive space advertising on or
- 21 after the date of enactment of the National Aeronautics
- 22 and Space Administration Authorization Act, Fiscal Year
- 23 1996.
- 24 "(c) Commercial Space Advertising.—Nothing in
- 25 this section shall apply to nonobtrusive commercial space

- 1 advertising, including advertising on commercial space
- 2 transportation vehicles, space infrastructure, payloads,
- 3 space launch facilities, and launch support facilities.".
- 4 (c) Negotiation With Foreign Launching Na-
- 5 TIONS.—
- 6 (1) The President is requested to negotiate with
- 7 foreign launching nations for the purpose of reach-
- 8 ing an agreement or agreements that prohibit the
- 9 use of outer space for obtrusive space advertising
- purposes.
- 11 (2) It is the sense of Congress that the Presi-
- dent should take such action as is appropriate and
- feasible to enforce the terms of any agreement to
- prohibit the use of outer space for obtrusive space
- advertising purposes.
- 16 (3) As used in this subsection, the term "for-
- eign launching nation" means a nation—
- 18 (A) which launches, or procures the
- launching of, a payload into outer space; or
- 20 (B) from whose territory or facility a pay-
- 21 load is launched into outer space.
- 22 (d) CLERICAL AMENDMENT.—The table of sections
- 23 for chapter 701 is amended by inserting the following
- 24 after the item relating to section 70109:

<sup>&</sup>quot;70109a. Space advertising".